

INDEX



TO THE

REPORTS OF THE NATIONAL ^{American} PRISON ASSOCIATION,

1870, 1873, 1874, 1883-1904.

COMPILED BY MARY V. TITUS,
WITH INTRODUCTION BY EUGENE SMITH.

INTERNATIONAL PRISON COMMISSION.

SAMUEL J. BARROWS,
COMMISSIONER FOR THE UNITED STATES.

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LETTERS OF TRANSMITTAL.

DEPARTMENT OF STATE,
Washington, February 9, 1906.

SIR: I have the honor to inclose a copy of a letter from Mr. Samuel J. Barrows, commissioner for the United States on the International Prison Commission, requesting that an index to the reports of the National Prison Association for the years 1870, 1873, 1874, and from 1883 to 1904, be published by Congress as one of the reports for the International Prison Commission.

I have the honor to be, sir, your obedient servant,

ROBERT BACON,
Acting Secretary.

HON. CHARLES W. FAIRBANKS,
Vice-President of the United States.

INTERNATIONAL PRISON COMMISSION,
New York City, February 7, 1906.

SIR: I have the honor to present herewith an index to the reports of the National Prison Association for the years 1870, 1873, 1874, and from 1883 to 1904, inclusive. The proceedings of this Association for the last thirty years include contributions to penology of great importance, and the publication of this index will greatly help to make them accessible in this country and in foreign lands.

Mr. Eugene Smith, for many years associated with the National Prison Association, a member of its executive committee and president of the Prison Association of New York, has prepared an introduction, giving a brief review of the progress made in penology in the last generation.

I have the honor to request that this index may be transmitted to Congress for publication as one of the reports for the International Prison Commission.

I have the honor to be, sir, your obedient servant,

SAMUEL J. BARROWS,
*Commissioner for the United States on the
International Prison Commission.*

HON. ELIHU ROOT,
Secretary of State, Washington, D. C.

INTRODUCTION.

The National Prison Association was founded in the year 1870. At that time there were several local prison associations in existence within the United States, notably one in Philadelphia, established in the latter part of the seventeenth century, and the Prison Association of New York, created in 1846. These associations labored and did effective service for the improvement of prisons, each exerting its activities within the State to which it belonged.

But throughout the United States at large every prison was an isolated institution, administered according to the judgment or caprice of the individual who for the time being was its official head. There were no organized means of intercommunication, no principle of co-ordination, no channel for the interchange of experience between prison managers. In order to secure the practical diffusion and adoption of correct methods of prison management there existed crying need for some instrumentality that should bring these prison managers together for consultation and cooperation.

To the late Dr. E. C. Wines belongs the honor of perceiving this need and taking effective measures to meet it. Doctor Wines then held the office of corresponding secretary of the Prison Association of New York. He was deeply versed in the whole science of penology, and the later years of his life were strenuously devoted to the study of that science and to the advancement of prison reform. It is doubtless not too much to assert that there was no contemporary of his who had so extensive a knowledge of the prison systems of the world. It was apparent to his mind that the first step toward disseminating among the wardens of the prisons scattered all over the country a knowledge of what penological science had accomplished, the first step toward introducing into the prisons approved methods of administration and toward the adoption of a scientific prison system, was the establishment of a medium of intercommunication. The wardens and officers of prisons and public officials charged with responsibility for the management of prisons were the men whose interest needed to be awakened and whose cooperation alone could effect practical results. Doctor Wines sent out invitations to all parts of the country to attend a meeting to be held at Cincinnati in the month of October, 1870. The responses to this call indicated a wide and sympathetic interest in

the enterprise. The meeting was largely attended, 24 States of the Union being represented, and the National Prison Association was there organized with an enrolled membership of over 200.

In the following year the association was incorporated by act of the legislature of the State of New York. The charter contains the following comprehensive statement of the objects of the association:

1. The amelioration of the laws in relation to public offenses and offenders and the modes of procedure by which such laws are enforced.
2. The improvement of the penal, correctional and reformatory institutions throughout the country, and the government, management, and discipline thereof, including the appointment of boards of control and of other officers.
3. The care of, and providing suitable and remunerative employment for, discharged prisoners and especially such as may or shall have given evidence of a reformation of life.

The association thus formed has certainly more than realized the hopes of its founders. Its meetings at first were held at irregular intervals, but since the year 1882 they have been held annually and with continually increasing interest and influence.

The membership is made up of two quite distinct classes. The first, which is by far the more numerous and important, comprises wardens and other public officials whose duties relate to the management and inspection of prisons. Those of this official class who seek membership in the association are the picked men of their order, men of wide intelligence, with minds receptive toward progressive ideas, and of large experience in dealing with prison problems. The other class is made up of judges, college professors, writers, professional men, men of affairs, who are not (like the first class) brought into personal contact with prisons, but are students of criminology and deeply interested in all reformatory measures, such as, for instance (omitting reference to persons now living), Ex-President Rutherford B. Hayes, Charles Dudley Warner, Dean Francis Wayland, and Dr. Charlton T. Lewis. This membership presents the happiest possible combination of the practical and the theoretical. Any tendency of the latter element toward impracticable or visionary conclusions is promptly checked by the practical knowledge of the former, while the prison officials are mentally stimulated and their zeal is incited by the philosophical suggestions of their associates.

At the annual meetings of the association the sessions last six days, thus giving time for ample discussion and interchange of thought. At these sessions the problems pertaining to crime and its treatment have been exhaustively discussed; and opinions, which were at first of the widest diversity, have gradually crystallized by the force of argument and the test of experience into substantial consensus regarding fundamental principles.

During the years that have elapsed since the formation of the National Prison Association very important and radical changes have

taken place affecting the whole science of penology. Retributive punishment was at first largely accepted as the end and aim of imprisonment. That theory is now discredited and utterly repudiated. Public protection, and not retributive punishment, is now universally received as the only legitimate motive and aim of imprisonment. Public protection can be effectively and permanently secured by reforming the convict. From these basal principles has been evolved the indeterminate sentence for crime, the essential element of which is that no convict should be released until he is so fitted for freedom that his release imports no danger to the public. When the National Prison Association was founded this form of sentence was nothing more than a doctrinaire theory, little known and not in actual operation anywhere in the world. At the present time the indeterminate sentence in modified forms, which embody its essential principle, has been incorporated into the statute law of not less than fourteen States of the Union. It is regarded by many as the most important advance ever made in criminal jurisprudence and as the most potent aid yet devised in the contest against crime.

The indeterminate sentence involves, as its indispensable concomitant, a reformatory system of prison discipline. During the last thirty-five years constant efforts and experiments have been made toward the development of reformatory methods of treatment. These efforts have been stimulated by the discussions and interchange of experience at the sessions of the National Prison Association. Such a measure of success has been attained that it can now be confidently asserted that the adoption in prisons of certain instrumentalities and modes of treatment, which have been tested by actual experiment, will produce a certain percentage of reformatory result. In other words, a reformatory system is being developed on lines that are strictly scientific. The wonderful progress that has been made in this direction within the past generation was rendered possible only by the cooperation and united effort which were fostered by the National Prison Association.

During the same period of thirty-five years many new features have been introduced into criminal jurisprudence. Reference is made especially to the institution of probation officers and of children's courts, which have had a most salutary effect in reducing the volume of crime. The absolute necessity of industrial labor in prison, the value of education, both intellectual and moral, the importance of training schools, the utility of physical treatment to cure physical defects, the extension of the reformatory system of discipline into all prisons, the elevation of character required in all wardens and prison officials, the abolition of all partisan and political influences in the administration of prisons, the renovation or extinction of the county

jails—these are a few of the rudiments of prison science that have now obtained universal acceptance.

No summary of what has been accomplished by the National Prison Association should fail to refer to its close connection with the International Prison Congress which also owed its existence to the indefatigable energy of Doctor Wines. This congress, which holds its meetings every five years, aims to effect among the civilized nations of the world what the National Prison Association aims to bring about in our own country, namely, through the interchange of thought and experience to secure cooperation in the development and adoption of a sound prison science. Both associations, the national and the international, have produced marked results in the diffusion of knowledge and in the practical improvement of prison systems.

This brief review justifies the statement that the progress made within the past generation has accomplished changes so profound and radical that they have developed a really new science of penology. The growth and final acceptance of these new features can be traced in the history of the National Prison Association. In the annual record of the proceedings of this association—in its papers and its debates—can be studied the gradual evolution of this new science of penology. The annual volumes containing this record thus present an invaluable thesaurus of knowledge and of experience touching nearly every phase of criminology. No other publication in this country contains so valuable and exhaustive a mass of material bearing upon crime and the treatment of crime and of criminals. But this treasure has heretofore been buried in some 25 octavo volumes, without any adequate index. The present publication is a detailed index covering all these volumes, the contents of which are thus for the first time systemized and made available to the world.

EUGENE SMITH.

NEW YORK, *February 7, 1906.*

COMPILER'S PREFACE.

This index covers the reports of the National Prison Association for 1870, 1873, 1874, and 1883-1904, inclusive; also the reports of three conferences of prison officials, held in New York in 1883 and 1884 and in Chicago in 1884. The reports of the New York conferences are included in the National Prison Association report for 1883, and are distinguished from it merely by the paging, the volume reference being "'83" for all three reports. The report of the Chicago conference has separate paging and is referred to as "'84 (Chic.)," to distinguish it from the regular National Prison Association report for 1884.

The report for 1898 contains the proceedings of the regular congress at Indianapolis in 1898, and also those of the adjourned meeting at New Orleans in January, 1899. As the paging is continuous, both are referred to as "'98."

Titles inclosed in quotation marks refer to papers or addresses, as distinguished from impromptu and informal remarks. The quoted titles are literally transcribed, being rarely even abbreviated. Titles not in quotation marks merely represent the gist of the subject-matter according to the best understanding of the compiler.

The abbreviation "fp." signifies "frontispiece."

MARY V. TITUS.

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